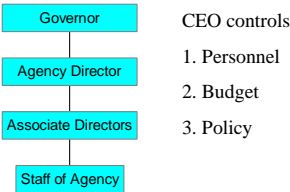


Texas Executive Branch

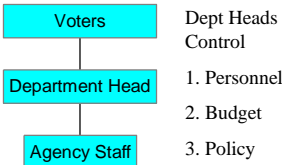
Models of Executive Organization

Integrated or Centralized System



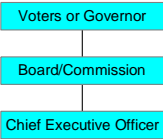
Models of Executive Organization

Unintegrated (decentralized) System
First Model



Models of Executive Organization

Unintegrated Model
Board/Commission
Second Model



- Board Responsible for
- 1. Personnel (executives)
 - 2. Budget Approval
 - 3. Policy Approval

Texas Executive System

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Functions of Executive Branch

- Administration of laws
- Elaboration of laws (policy making)
- Political leadership (policy initiation)
- Clemency (pardons, reprieves, commutations, paroles)
- Symbolic and ceremonial

Texas Executive System

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Texas Governor

Constitutional Qualifications

- 30 years of age
- U.S. Citizen
- Resident of Texas for 5 years

Compensation

- \$150,000/ year (as of 9/2013)
- Housing
- Transportation

<http://gov.texas.gov>

Texas Executive System

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Texas Governor

Classification of powers

- Legislative
 - Veto, Special Sessions, Address Legislature, Declare legislative emergencies
- Judicial (Clemency powers)-pardons, reprieves, stays of executions
- Executive
 - Appointment/Removal
 - Budgetary
 - Directory/supervisory
 - Military/ Law Enforcement

Governor’s Executive Powers

Appointment power- appoints all positions to agencies, boards, etc. not otherwise provided for by law

- Limits on appointment power
 - Staggered terms
 - Senatorial courtesy/ Senate approval
 - Non-salaried nature of most jobs
 - Interest group pressure
- Removal powers- limited to persons appointed by Governor, 2/3 Senate approval required

Governor’s Executive Powers

Budget powers

- Budget proposal
- Item veto
- Budget execution authority- limited and only upon recommendation by LBB

Governor’s Executive Powers

- Military
- Appoints Adjutant General
 - May order mobilization of National Guard for natural disasters/ peace keeping
- Law Enforcement
- Appoints Public Safety Board
 - May direct Texas Rangers to take action

Governor’s Judicial Powers

- Appoints Board of Pardons and Paroles
- May issue one 30 day stay of execution
- May, upon recommendation of Board of Pardons and Paroles, issue
 - **Pardons- full, conditional**
 - **Commutations of sentence (reductions)**

Governor’s Staff

- Currently (2013-2014 budget) authorized staff of appx 137 positions
- Major responsibilities of staff (sample)
 - Appointments
 - Budget & Planning
 - Criminal Justice Grants
 - Disability Committee
 - Film Commission
 - State Grants Monitoring
 - Emergency Management
 - Communications (public relations)
 - Legislative Office

The Plural Executive
Agencies Independent of the Governor

Constitutionally established offices
Statutorily established offices

Established in Constitution

Constitutional Agencies headed by elected officials

- Governor <http://gov.texas.gov>
- Lt. Governor <https://www.ltgov.state.tx.us/>
- Attorney General <https://www.texasattorneygeneral.gov/>
- Comptroller of Public Accounts <http://comptroller.texas.gov/>
- Commissioner of General Land Office <http://www.glo.texas.gov/>

Statutory Agencies
(headed by elected executive)

Statutory Officials Elected State-wide

- Commissioner of Agriculture (elected for 4 year term)

Attorney General

- State’s chief legal officer in civil cases
- Represents state in legal actions
- Enforces state anti-trust and consumer protection laws
- Issues opinions on legal questions
- Collects child support where counties have been unable to do so.
- Administers victims assistance grants program

Texas Executive System

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Comptroller of Public Accounts

- Tax collections
- Budget estimates
- Custodian of MOST state funds
- Pays state bills

Texas Executive System

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State Land Commissioner

- Responsible for supervising all state owned lands
- Administers Veteran’s Land Fund
- Prepares and administers Coastal Zone Management Plan

Texas Executive System

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Department of Agriculture

- Implements laws regulating agricultural sector of economy not covered by Federal Laws
- Consumer protection (weights and measures, packaging and labeling)
- Marketing programs for Texas Agricultural products

Texas Executive System

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Texas Railroad Commission

- Regulation of INTRASTATE railroad transportation
- Regulation of mining and extractive industries
- Regulation of intrastate road transport
- Regulation of pipelines

Texas Executive System

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State Board of Education

- Recommends the Commissioner of Education to the Governor
- Manages the investments of the Permanent School Fund
- Oversees the Texas public education system consistent with the provisions of the Texas Education Code

Texas Executive System

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Structure of Texas Executive

- Officials appointed by Governor
- **Secretary of State (Constitutional Office)**
 - **Adjutant General**
 - **Commissioner of Insurance**
 - **Director, Housing and Community Affairs**
(employed by Board, approved by Governor)
 - **Commissioner of Education (recommended by State Board of Ed, appt by Governor)**
 - **Director, Texas Department of Health**

Secretary of State

- Chief Election Official of State
- Grants charters to corporations
- Processes extradition requests

Structure of Texas Executive

- Agencies headed by Elected Boards
- **Texas Railroad Commission**
 - 3 members elected state-wide
 - 6 year overlapping terms
 - receives salary of \$ (Depends on Legislature)
 - **State Board of Education**
 - 15 members elected from districts
 - 4 year overlapping terms
 - no salary

The Texas Bureaucracy

Typical State Agency in Texas

Board/Commission

Chief Executive Officer

Staff

Board Characteristics

- Number of members divisible by 3
- 6 year overlapping terms
- Part-time service, no salary

Texas Executive System

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Functional Types of Agencies

- Administrative- primarily carries out law established by Legislature
- Service- performs duties that could be “privatized”, but Legislature has chosen to keep under the function of government
- Regulatory- regulates or controls functions performed in the economy

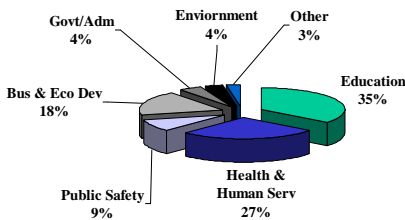
Texas Executive System

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Bureaucracy Defined

“Agency of government and their employees charged with specific tasks and duties and supported by public funding.”

Employment by Function



Major Topics:
Bureaucracy

- Authority
- Funding
- Personnel Structure Administration
- Political support
- Oversight

Sources of Authority

- State Constitution
- State Statutes
- Federal Law

Texas Executive System

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Funding Sources

- Fee Based
- State or Federal Grants
- Dedicated Revenue
- State General Revenue

Texas Executive System

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Personnel Administration

- **No state-wide personnel system in Texas, but**
 - Personnel classification and salary system (managed by the Personnel Classification Office in the State Auditor's Office)
 - Informal supervision by Courts
- **State Employee's Retirement Systems**
 - **Employees Retirement System**
 - **Teacher's Retirement System**
- **State-wide Health Insurance System**

Texas Executive System

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Public Support

General Support from public

- Law enforcement
- Public education
- Health services
- Major universities

Interest Group Support

- Insurance Department
- Park & Wildlife
- Major Universities
- Licensing agencies

Iron Triangles

- Interest groups, Legislative Committees, Agencies

Texas Executive System

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Oversight

- **Sunset Commission**
- **Executive oversight-**
 - Comptroller Performance Reviews
 - Council on Competitive Government
 - Governor's Budget Office
- **Legislative oversight**
 - Standing Committees
 - Statutory Committees- Legislative Budget Board, Legislative Audit Committee
- **Media attention**

Texas Executive System

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Sunset Advisory Commission

- **Membership-**
 - 5 Senators plus public member appointed by Lt. Governor
 - 5 House Members plus public member appointed by Speaker
- **Duties**
 - Appoint staff
 - Review agencies on scheduled basis
 - Recommend abolition, combination, or re-establishment of state agencies

Texas Executive System

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